

# EVOLUTION OF WIND ENERGY IN BRAZIL COMPARED TO GLOBAL DEVELOPMENT: 2009–2019

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## ABSTRACT

Renewable energies are fundamental to ensure energy security, less environmental impacts and the sustainability of contemporary development in the World. Among of renewable energies, the wind energy has stood out in recent years. This article aims to presents the Wind energy evolution in the World and especially in Brazil in period 2009-2018. The methodology used was a literature review and data analysis of national and international agencies and entities of the area of energy. The verified results confirm that the experience with wind energy in the world and in Brazil are successful and tend to continue to develop well.

Keywords: Renewable Energy. Wind power. Onshore and Offshore. Regulatory Framework. Brazil.

## RESUMO

As energias renováveis são fundamentais para garantir a segurança energética, menos impactos ambientais e a sustentabilidade do desenvolvimento contemporâneo no Mundo. Entre elas, a energia eólica se destacou nos últimos anos. Este artigo objetiva apresentar a evolução da energia eólica no mundo e principalmente no Brasil no período 2009-2018. A metodologia utilizada foi revisão de literatura e análise de dados de agências e entidades nacionais e internacionais da área de energia. Os resultados verificados confirmam que a experiência com energia eólica no mundo e no Brasil é bem-sucedida e tende a continuar se desenvolvendo bem.

Palavras-chave: Energias Renováveis. Energia Eólica. Onshore e Offshore. Marco Regulatório. Brasil.

## RESUMEM

Energías renovables son fundamentales para garantizar la seguridad energética, menos impactos ambientales y la sostenibilidad del desarrollo contemporáneo en el mundo. Entre ellas, la energía eólica se ha destacado en los últimos años. Este artículo presenta la evolución de la energía eólica en el mundo y principalmente en Brasil en 2009-2018. La metodología utilizada fue una revisión de literatura y análisis de datos de agencias y entidades nacionales e internacionales del área de energías renovables. Los resultados verificados confirman que la experiencia con la energía eólica en el mundo y en Brasil es exitosa y tiende a continuar desarrollándose bien.

Palabras clave: Energías renováveis. Energía eólica. Onshore e Offshore. Marco regulatório. Brasil.

## 1 INTRODUCTION

Nowadays, the world is encountering severe challenges in the energy generation sector. Environmental issues like climate change, global warming and Greenhouse Gases (GHGs) and also social issues like dramatic increase in global population and increasing energy demand are the main causes of global concerns about energy resource management. In this regard, Renewable Energy Sources (RESs) are the suitable substitution to replace the conventional generating units that emit GHGs due to the use of fossil fuels. Among all RESs, wind energy seems to be promising for generating emission-free electrical energy. (RAHIMI *et al.* 2013).

The gradual reduction in the costs of the production of wind energy and its advantages as a renewable and freely available source have led several countries to stimulate their deployment and led to an expansion in wind generation through regulation and incentives for investments (Santos and Torres, 2014).

Brazil is rich in natural resources that can be used for renew-able energy generation (SILVA *et al.* 2016). In this context, wind energy emerges as a strategic and attractive alternative energy resource and that has been developing very well in the last years in the country. Brazil already uses onshore power plants (located on land) and has the possibility of also using offshore power plants (located at sea) for its electricity production.

## 2 LITERATURE REVIEW

Development of alternative energy sources has become a necessity as fossil energy resources are declining. At the same time, energy demand is rapidly increasing, putting the world on the verge of a global energy crisis. Moreover, the extensive use of conventional energy sources is polluting the environment and causing global warming. On the other hand, wind and other renewable energy sources are viable and clean alternatives to fossil fuels. Low operating cost and extensive availability make wind one of the most advantageous and effective renewable energy sources. (KUMAR *et al.*, 2016).

Energy production from renewable sources is already a reality in many countries, and with that, different strategies for incentivizing investments in renewable energy generation have been

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proposed and used over the years (AQUILA *et al.*, 2017). Renewable energy offers a range of options with which to meet the growing demand for energy, particularly in the context of the pursuit (especially in developing countries) of economic development which takes into account social and environmental issues (PEREIRA *et al.*, 2012).

Low and middle income countries are usually trapped by their natural resource abundance, and thus have little opportunity to diversify their electricity matrix. On the other hand, in high income countries, new electricity sources have been growing faster, regardless of their resource endowments. As income grows, countries should have more opportunities to develop new technologies. Thus, the evolution of technologies to generate electricity should lead to a new mix of fuel consumption along the steps of an imaginary electricity ladder, from the more traditional to the more advanced and cleaner technologies. (KILEBER and PARENTE, 2015).

Wind is one of the cleanest sources of renewable energy. The confidence on wind power can be realized from the recent growth of wind power at global level. Several countries have set specific target to meet substantial portion of their domestic energy demand from wind while many others have initiated large scale R&D (SAHU *et al.*, 2013). Commercial use of wind energy for electricity generation began in the 1970 due to the international oil crisis. Denmark pioneered the installation of the first commercial wind turbine connected to the public grid in 1976 (SANTOS and TORRES, 2014).

Looking ahead to 2050 many countries intend to utilise wind as a prominent energy source. Predicting a realistic maximum yield of onshore and offshore wind will play a key role in establishing what technology mix can be achieved, specifying investment needs and designing policy. Historically, studies of wind resources have however differed in their incorporation of physical limits, land availability and economic constraints, resulting in a wide range of harvesting potentials. To obtain a more reliable estimate, physical and economic limits must be taken into account. (DUPONT *et al.* 2018).

According to Polzin *et al.* (2019), with the urgency of climate change, and billions spent globally on renewable energy (RE) support policies, it is crucial to understand which policies are effective. They comment the public policy specifics are instruments are most effective if they reduced RE project investment risk and increased investments return. First, those effective policies address risk and return simultaneously. Second, they affirmed that generic instrument design features, such as credibility and predictability (continuous evaluation and monitoring), considerably impact investment risk.

Dorsey-Palmateer (2019) and Rahimi *et al.* (2013) comment that wind energy is beneficial because it does not emit GHGs in electricity production and is a cleaner and more sustainable way of introducing electricity. Despite these benefits, Wang and Wang (2015) said which development wind energy may lead to unexpected environmental impacts, such as: noise pollution, bird and bat fatalities, some GHGs (most of which arise from the production of concrete and steel for wind turbine foundations), and land surface impacts. Nagashima *et al.* (2017) used the input-output analysis to evaluate the inventories of energy and environmental burdens associated with the productive chain of wind energy and your life cycle. They concluded the production is positive and added value effects outweigh the negative effects of partially substituting electricity from wind power for conventionally generated electricity.

Due to the stochastic nature of wind, electric power generated by wind turbines is highly erratic and may affect both the power quality and the planning of power systems (DÍAZ-GONZÁLEZ *et al.* 2015). Dorsey-Palmateer (2019), Ren *et al.* (2017) and Rahimi *et al.* (2013) comment that the problem of intermittency is inherent to the winds and must be considered and administered to the electric system. According to Jung *et al.* (2019), the quantification of the long-term variability of the wind energy potential is an important prerequisite for controlling and adapting the expansion of wind energy on national and global scales to future electricity consumption. According to Koletsis *et al.* (2016), the wind energy resource is susceptible to climate change that might benefit or negatively impact wind energy developments depending on the region under consideration. Energy Storage Systems (ESSs) may play an important role in wind power applications by controlling wind power plant output and providing ancillary services

to the power system and therefore, enabling an increased penetration of wind power in the system (DÍAZ-GONZÁLEZ *et al.*, 2015).

Cost efficient deployment of wind energy is in focus for reaching ambitious targets for renewable energy and transforming the energy supply system to one based on renewables. Wind energy is one of the most cost-efficient renewable technologies and increasing amounts of wind energy is being installed in Europe and worldwide. In many countries, the cheapest wind resources onshore are now competitive with conventional generation. However, as more wind is being deployed the available sites onshore become less attractive in terms of wind conditions and capacity factor and more resistance from population groups affected in the deployment areas results in a reduction of areas that can be developed. That means further onshore potentials become scarce and development has been moving offshore. (HEVIA-KOCH and JACOBSEN, 2019).

Enevoldsen and Valentine (2016) comment on the differences and make a comparison between onshore and offshore wind farms, concluding that not necessarily one is better than the other. The particularities and adaptations of each situation must be taken into account. According to Bonou *et al.* (2016), the overall higher environmental impact of offshore plants, compared to onshore ones, is mainly due to larger high-impact material requirements for capital infrastructure. The global development of the offshore renewable energy sector has been driven by extensive investment and research in the utilization of offshore renewable energies, mainly at the regional level (WEISS *et al.*, 2018). However, for mid to long-term marine energy development planning, a comprehensive assessment of the global potential for the exploitation of the main offshore resources is required (WEISS *et al.*, 2018).

Even though recent years have shown a significant decrease in costs for offshore wind, and as a consequence a narrower differential between onshore and offshore wind costs, offshore wind remains more expensive than onshore wind. As a consequence of the shift from onshore to higher cost offshore projects, the expansion of wind generation has become more expensive resulting in slower growth. (HEVIA-KOCH and JACOBSEN, 2019).

The average distance to shore and the water depth are both increasing throughout the years. Although the average investment cost per project is rising with the higher distances to shore and water depths, the multi-GW plans of the northern European and Asian countries indicate that the industry will continue to grow (RODRIGUES *et al.*, 2015). Castro *et al.* (2019) confirm that Europe and China are leading the deployment of offshore wind energy in the world, but notes that the United States (USA) may play an important role in the future and this will depend their decision makers. In 2018, the United Kingdom (UK), Germany, Denmark and China were leaders in offshore wind power installed capacity.

China is one of the largest energy consumers in the world. Excessive consumption of coal and other primary energy causes serious environmental pollution and energy crisis. China must wean from the over-reliance on coal and needs to make great efforts to develop clean and efficient renewable energy (WU *et al.*, 2014). According to Zhao *et al.* (2013) and Liu (2015), China is the world's largest wind power market with massive development potential. Feng *et al.* (2015) and Da *et al.* (2011) commented China has abundant wind energy resources: the total wind power energy technically exploitable (with density over 150 W/m<sup>2</sup>) is estimated to be 1.400 GW onshore (at 50 m height) and 600 GW offshore. The rapid growth of the Chinese wind power industry is dependent on the guidance and incentives provided by the government. However, it is worth noting that international forces are playing an increasing critical role in the development of that industry (ZHAO *et al.* 2013).

During the last decade, China shared the highest wind energy capacities in the world. Chinese government has been providing the attractive policies for the local wind energy manufacturing companies with the developers. Also, from the last 2–3 years' scenario, it has been observed that the Chinese government has also emphasised the policies especially for the outside wind energy manufacturing companies. (SAHU, 2018).

In recent years, offshore wind energy has been developing rapidly with the advantages of not taking up land resources and high utilization rate (WU *et al.*, 2014). China's performance in the wind energy market has resulted in a great respective supply chain development. Thus the costs of implementing this energy source have reduced worldwide, contributing to its competitiveness and expansion. According to Yuan *et al.* (2014), the supply chain of wind power is consisted of

raw material suppliers, components manufacturers, wind turbine manufacturers, wind farm developers and/or operators, grid operator and the related service suppliers.

In perspective of supply chain, wind power industry can be divided into two parts, upstream and downstream. The upstream is consisted of raw materials suppliers, components and parts manufacturers, technology servicers, wind turbine manufacturer and wind farm developers. Raw materials suppliers provide raw materials to components manufacturers, then components manufacturers and technology servicers provide components or service to wind turbine manufacturers. Then with the supply of wind turbine from turbine manufacturers and the engineering service provided by engineering contractors, developers conduct investment, siting and infrastructure activity to build wind farms. The downstream is consisted of wind farm operators, grid companies, end-use customers and future customers/distributors equipped with energy-storage facility. Grid companies provide grid-access service to the wind farms and invest in transmission system. (YUAN *et al.*, 2014).

Brazil has abundant natural sources of renewable energy, such as wind and solar power, hydraulic energy, small hydroelectric plants, ethanol and bio-diesel (PEREIRA *et al.*, 2012). Since the 1970s, demands arising from the impacts of the power sector on the natural environment were added to studies regarding the strategic power sector and its impact on the economic and financial crises (SILVA *et al.*, 2013). Expanding renewable energy would not only enhance Brazil's economic growth and curb the deterioration of the environment but also create an opportunity for a leadership role in the international system and improve Brazil's competition with more developed countries (PAO and FU, 2013).

Hydropower is the backbone of the Brazilian electricity generation sector. Even though the use of this resource is advantaged in terms of greenhouse gas emissions, last years' severe droughts have exposed the country's huge dependency on hydroelectricity. Brazil's electricity supply system has shown to be vulnerable to electricity shortages and has demanded significant overhaul in order to address its challenges. (SILVA *et al.*, 2016).

According to Juárez *et al.* (2014), the electric crisis in 2001 led the Brazilian government to develop new energy policies that supported the rapid growth of the wind industry from imported technology.

De Jong *et al.* (2015) compared the economic viability of renewable energy technologies (wind, solar photovoltaic, concentrated solar thermal, biomass and wave power) to traditional generation technologies including: hydroelectricity, nuclear power, coal power and gas power sources in Brazil. They demonstrated that wind power became the cheapest generation technology in Brazil, once all externality and transmission line costs are taken into consideration.

Schmidt *et al.* (2016) commented that seasonal variability of wind power generation in the North-Eastern states is anti-cyclical to hydrological seasonality in the South-East, North-East, and North region of Brazil. Deviations of simulated wind power production from the monthly means are less correlated with current hydropower production than deviations of potential new hydropower projects. They informed that adding wind power instead of hydropower to the system decreases significantly the risk of long periods of very low resource availability. The states Bahia and Rio Grande do Sul perform best with respect to that measure. Ruffato-Ferreira *et al.* (2017), Pes *et al.* (2017) and Pereira *et al.* (2013) comment that one of the effects of climate change in Brazil will be a tendency to increase the intensity of the winds, especially in the Northeast Region.

Brazil's wind energy program is a successful public-private sector response to an electricity supply crisis in 2001 that created an attractive target for investors in renewable power (Brannstrom *et al.*, 2017). According to Bayer (2018), auctions are becoming increasingly common in an international context as a support scheme for renewable energies and Brazil adopted the energy auctions.

## 2.1 METHODOLOGY

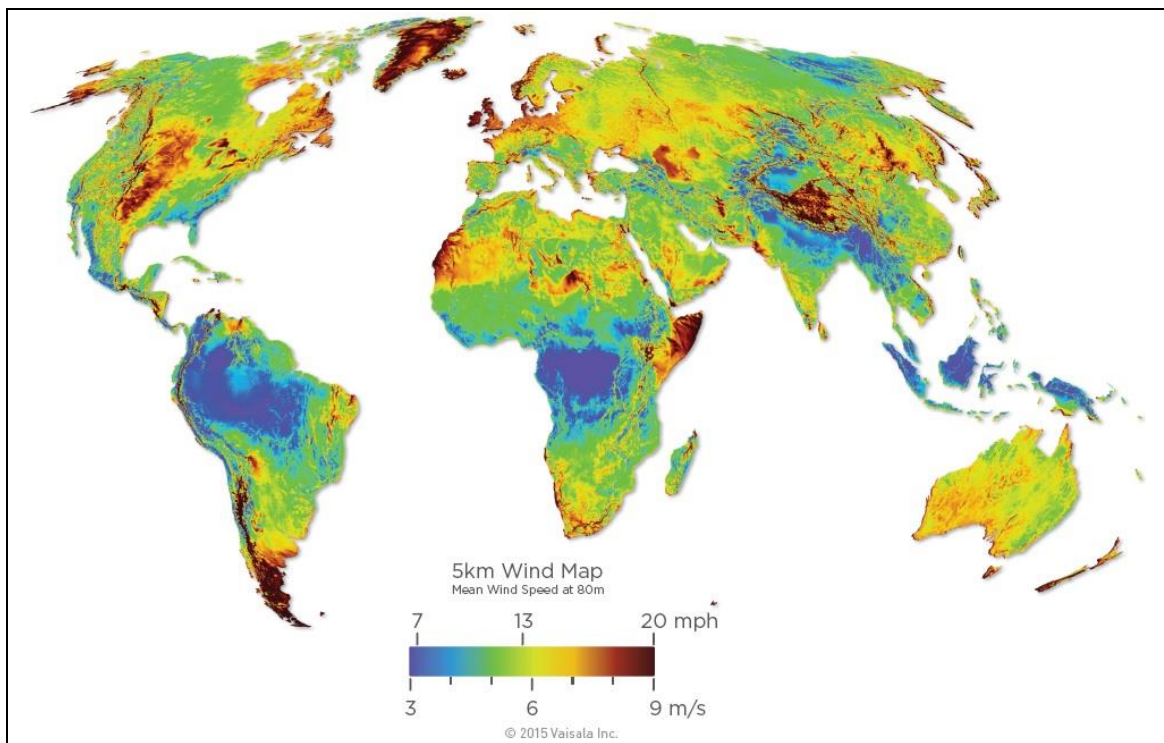
The methodology used in this article was a literature review, followed by a general analysis of the Wind power in Brazil, in special from 2009 to 2018, subsidizing its contextualization and subsequent critical evaluation. The hypotheses presented are: (i) the experiences with wind energy in Brazil and the World are success cases; (ii) the Brazilian capacity installed of wind farms is high and there is still much potential to be explored; (iii) there is potential for complementarity

of wind energy with others renewable energies; (iv) there are prospects for a future use of offshore wind power. In this way, analyses were made of the Brazilian context and findings of the impact of the legislation adopted in recent years. Comments and criticisms were also made about the possible changes from the updating of regulatory framework in Brazil.

## 2.2 WIND POWER IN THE WORLD AND IN BRAZIL

The kinetic energy contained in moving air masses is called wind energy. Wind energy is renewable, clean, abundant and available in various locations around the world. According to Santos and Torres (2014), the heights currently used for the generation of wind energy is between 50 m and 150 m from the surface of land (or sea) towards the atmosphere. Unidirectional winds are economically viable when the speed is above 6 m/s. The Figure 1 shows World Wind Potential (onshore) for speeds at height of 80 m.

Figure 1 - World Wind Potential (onshore) for speeds at 80 m, map resolution of 5 km (Adapted).



Source: Vaisala (2015).

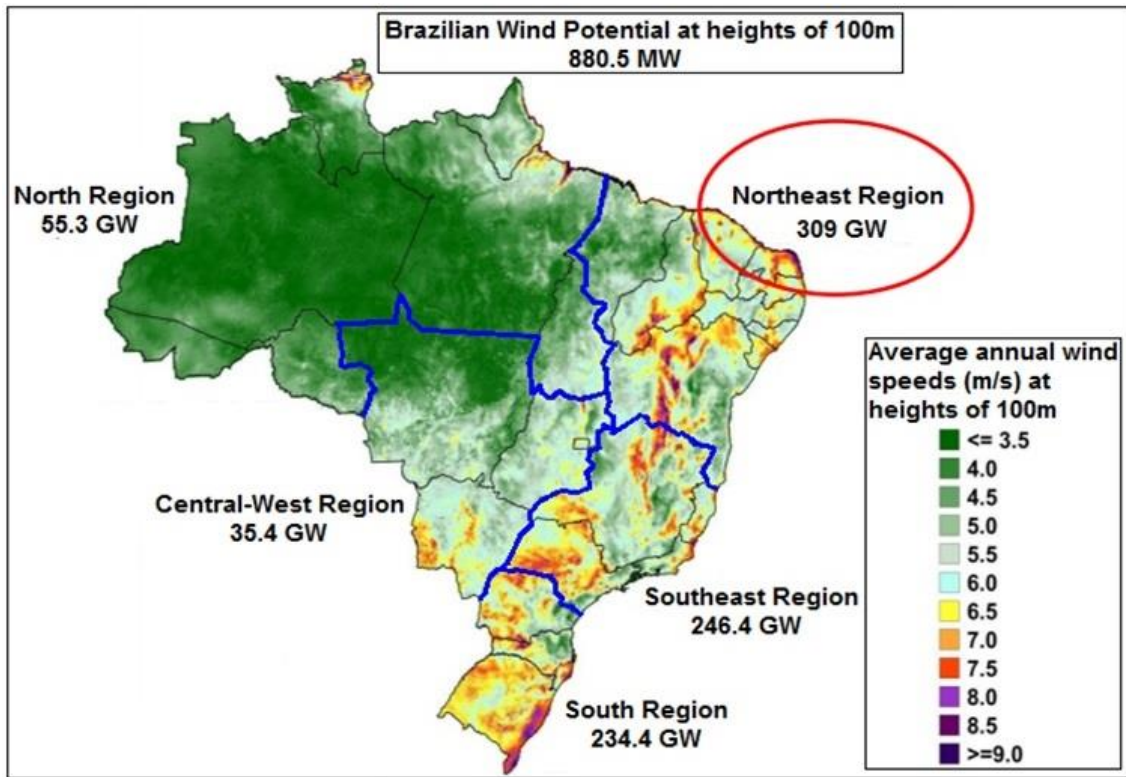
A minor deviation in wind speed causes large deviation in the output power of wind turbine because of cubic bond association between these two parameters. Therefore, a precise assessment of wind resource over any site is considered of paramount significance. The investigations associated with the wind resource assessment have been proved of immense help for installation of different wind energy technologies such as nano, micro, small, medium, and large scale for wind energy generation. (MURTHY and RAHI, 2017).

## 2.3 WIND POWER POTENTIAL IN BRAZIL

Feitosa *et al.* (2003) comments that Brazilian wind regime has excellent characteristics for electricity generation: good speed, low turbulence and good uniformity. The Atlas of Brazilian Wind Potential 2001 (AMARANTE *et al.*, 2001) indicated a gross potential of 143.5 GW, evaluated for hub heights of 50 m. According to Pereira (2016), the National Institute of Science and Technology for Climate Change (INCT-Clima) estimated a gross wind power potential of up to 880.5 GW considering hub heights of 100 m, with 522 GW being technically feasible. The Northeast Region stands out as the one with the greatest potential in Brazil (Figure 2). New

simulations of Center for Electric Energy Research (CEPEL) (CEPEL, 2017) also confirm the high Brazilian wind potentials at various heights.

Figure 2 - Brazilian Wind Potential for speeds at 100 m, map resolution of 10 km x 10 km and hourly wind speeds from 1983 to 1999.



Source: Pereira (2016) (Adapted).

## 2.4 EVOLUTION OF WIND POWER IN THE WORLD X BRAZIL: 2009-2018

Based on information from the International Renewable Energy Agency (IRENA) (IRENA, 2019) of the last decade, it is possible to show the significant evolution of onshore and offshore wind energy in the world and in the 10 countries with the greatest onshore and offshore installed capacity in 2018, through Tables 1, 2, 3 and 4.

The absolute predominance of the world's wind power installed capacity is onshore, but the growth of offshore wind power is already becoming representative. The percentage growth annual of total wind energy installed capacity was significant in the period 2009-2018, with Brazil maintaining a much higher than average percentage growth of world growth (Table 1). Total installed capacity wind power (onshore and offshore) in 2018 was 563,727 MW, where the regions with the greatest amount of installed capacity are: Asia with 229,027 MW (40.62 %); Europe with 182,491 (32.38 %); North America with 111,986 MW (19.87 %); and South America with 18,679 MW (3.31 %), with 14,401 MW (2.67 %) located in Brazil (Table 2). The percentage growth 2009-2018 of total onshore wind energy installed capacity was 265.2 % in the World and 2,292.2 % in Brazil. Thus, it is verified the growth of wind energy in the last decade was continuous and consistent, which it implies constant investments despite of economical global crisis of 2008. By 2026 the total installed wind power capacity in Brazil will grow to approximately 28,000 MW and the penetration of installed wind and solar power in Brazil's generation matrix will increase to approximately 18 % (EPE, 2017a; DE JONG *et al.*, 2019).

Table 1 - Percentage growth of installed capacity in the World and in Brazil: 2009-2018.

Increase % of Wind Power	2009-2010	2010-2011	2011-2012	2012-2013	2013-2014	2014-2015	2015-2016	2016-2017	2017-2018	2009-2018
World	20.2 %	21.6 %	21.0 %	11.9 %	16.4 %	18.7 %	11.9 %	9.5 %	9.0 %	265.2 %
Brazil	54.0 %	53.8 %	32.8 %	16.3 %	122.0 %	56.2 %	32.6 %	21.4 %	17.1 %	2 292.2 %

Source: Author's own elaboration based in IRENA (2019).

Table 2 - Wind Power Installed Capacity in Brazil 9 Regions and World.

Year	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	% of MW	
No	Installed Capacity Wind Power (MW)											in 2018
1° Asia	Onshore	31 295	45 958	65 784	82 487	99 054	123 830	161 077	182 504	201 878	224 221	39.77 %
	Offshore	13	125	235	321	488	516	722	1 680	3 006	4 806	0.85 %
2° Europe	Onshore	73 659	81 991	91 143	102 133	111 673	122 150	132 019	143 272	155 189	163 970	29.09 %
	Offshore	2 121	2 931	3 541	5 013	6 684	7 976	10 996	12 633	15 856	18 521	3.29 %
3° North America	Onshore	38 004	43 622	51 543	67 092	69 897	76 495	87 058	97 381	104 116	111 957	19.86 %
	Offshore	0	0	0	0	0	0	0	29	29	29	0.005 %
4° South America	Onshore	846	1 182	1 737	2 340	2 843	6 558	9 951	12 950	15 727	18 679	3.31 %
	Offshore	0	0	0	0	0	0	0	0	0	0	0.0 %
5° Eurasia	Onshore	807	1 335	1 742	2 274	2 775	3 645	4 525	5 801	6 601	7 201	1.28 %
	Offshore	0	0	0	0	0	0	0	0	0	0	0.0 %
6° Oceania	Onshore	2 251	2 439	2 702	3 235	3 895	4 532	4 969	5 068	5 615	6 558	1.16 %
	Offshore	0	0	0	0	0	0	0	0	0	0	0.0 %
7° Africa	Onshore	739	861	990	1 124	1 738	2 396	3 317	3 828	4 570	5 464	0.97 %
	Offshore	0	0	0	0	0	0	0	0	0	0	0.0 %
8° Central America/Caribbean	Onshore	261	307	460	732	776	923	1 308	1 498	1 600	1 709	0.30 %
	Offshore	0	0	0	0	0	0	0	0	0	0	0.0 %
9° Middle East	Onshore	101	104	107	115	119	162	284	408	434	612	0.11 %
	Offshore	0	0	0	0	0	0	0	0	0	0	0.0 %
World	Onshore	147 963	177 799	216 208	261 532	292 770	340 691	404 508	452 710	495 730	540 371	95.86 %
	Offshore	2 134	3 056	3 776	5 334	7 172	8 492	11 718	14 342	18 891	23 356	4.14 %
	TOTAL	150 097	180 855	219 984	266 866	299 942	349 183	416 226	467 052	514 621	563 727	100.00 %
Brazil	Onshore	602	927	1 426	1 894	2 202	4 888	7 633	10 124	12 294	14 401	2.67 %
	Offshore	0	0	0	0	0	0	0	0	0	0	0.0 %
	% Total	0.40 %	0.51 %	0.65 %	0.71 %	0.73 %	1.40 %	1.83 %	2.17 %	2.39 %	2.55 %	

Source: Author's own elaboration based in IRENA (2019).

In 2018, Brazil was among the 10 countries with the largest installed capacity of onshore wind energy. The other countries are: China, USA, Germany, India, Spain, France, UK, Canada and Italy (Table 3).

Table 3 - Onshore Wind Power Installed Capacity in Top 10 Countries in 2018.

Year	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	% of MW	
No	Onshore Installed Capacity Wind Power (MW)											in 2018
1° China	17 598	29 533	46 145	61 306	76 314	96 379	130 489	147 037	161 604	180 108	33.33 %	
2° United States	34 296	39 135	45 676	59 075	59 973	64 232	72 573	81 357	87 514	94 266	17.44 %	
3° Germany	25 697	26 823	28 524	30 711	32 969	37 620	41 297	45 460	50 291	53 010	9.81 %	
4° India	10 925	13 184	16 179	17 300	18 420	22 465	25 088	28 700	32 848	35 288	6.53 %	
5° Spain	19 176	20 693	21 529	22 789	22 953	22 920	22 938	22 985	23 095	23 426	4.34 %	
6° France	4 582	5 912	6 723	7 562	8 250	9 110	10 258	11 511	13 510	15 106	2.80 %	
7° Brazil	602	927	1 426	1 894	2 202	4 888	7 633	10 124	12 294	14 401	2.67 %	
8° United Kingdom	3 471	4 080	4 758	6 035	7 586	8 573	9 212	10 880	12 847	13 436	2.49 %	
9° Canada	3 282	3 967	5 265	6 201	7 801	9 694	11 214	11 973	12 403	12 816	2.37 %	
10° Italy	4 879	5 794	6 918	8 102	8 542	8 683	9 137	9 384	9 737	10 310	1.91 %	
World	147 963	177 799	216 208	261 532	292 770	340 691	404 508	452 710	495 730	540 371	100.00 %	

Source: Author's own elaboration based in IRENA (2019).

In those countries where wind plays a major role in the energy mix (European Union, China and USA) actions have been carried out to develop offshore wind energy, albeit to varying degrees. These actions range from studying offshore wind to the development of laws and planning related to the construction of wind farms. Europe currently leads the way in offshore wind energy (with 84 % of global installations), having achieved technical and commercial maturity, including the first floating wind farm to generate electricity, together with an emerging zero-subsidy culture. The Chinese wind industry has seen rapid development since 2005, however, well established laws, the use of a one-stop-shop system in the licencing process, and the

establishment of higher feed-in tariffs (FITs), could all boost the Chinese offshore wind industry further. The possible future role of the USA in the offshore wind industry is now in the hands of its decision makers. A more streamlined licencing process, together with a long-term vision enshrined within stable economic incentives, could help to boost the offshore wind industry in the USA. (CASTRO *et al.*, 2019).

In terms of offshore wind energy installed capacity, the top 10 countries in 2018 were: UK, Germany, China, Denmark, Belgium, Netherlands, Sweden, Vietnam, Finland and Japan (Table 4). Brazil doesn't yet have wind power plants in operation, but there is prediction for some future projects.

Table 4 - Offshore Wind Power Installed Capacity in Top 10 Countries in 2018.

Year	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	% of MW in 2018
<b>No Countries</b>	<b>Offshore Installed Capacity Wind Power (MW)</b>										
1° United Kingdom	951	1341	1838	2995	3696	4501	5093	5293	6988	8300	35.54 %
2° Germany	35	80	188	268	508	994	3283	4132	5427	6410	27.44 %
3° China	2	100	210	291	417	440	559	1480	2788	4588	19.64 %
4° Denmark	661	868	871	922	1271	1271	1271	1271	1297	1358	5.81 %
5° Belgium	32	197	197	381	708	708	712	712	877	1178	5.04 %
6° Netherlands	228	228	228	228	228	228	357	957	957	957	4.10 %
7° Sweden	163	163	163	163	212	213	213	206	206	206	0.88 %
8° Viet Nam	0	0	0	0	16	16	99	99	99	99	0.42 %
9° Finland	24	26	26	26	26	26	32	32	73	73	0.31 %
10° Japan	11	25	25	25	50	50	53	60	65	65	0.28 %
<b>World</b>	<b>2134</b>	<b>3056</b>	<b>3776</b>	<b>5334</b>	<b>7171</b>	<b>8492</b>	<b>11717</b>	<b>14342</b>	<b>18891</b>	<b>23356</b>	<b>100.00 %</b>

Source: Author's own elaboration based in IRENA (2019).

## 2.5 HISTORY OF WIND ENERGY IN BRAZIL

In the late 90s and early 2000s, a severe drought in Brazil systematically reduced water levels in hydroelectric plants. This caused a serious energy crisis in 2001 and a period of electricity rationing in 2001 and 2002. This adversely affected the Brazilian economy, and became known as the "great blackout crisis". This incident made the strategic need to diversify sources of energy available clear as well as the need for investment in the energy sector (SANTOS and TORRES, 2014). According to Silva *et al.* (2005), this supply crisis of Brazilian Electricity Sector (BES)'s in 2001 urged for short, medium and long term solutions.

In this scenario, renewable energy sources, specially wind energy, gain distinction as a feasible alternative of seasonal stability in energy supply by means of complementation between natural wind regimes and hydro utilization, the basis of Brazilian's electric origin, as well as the utilization of the vast renewable natural resources potential existent in the country." (SILVA *et al.*, 2005).

Expanding renewable energy would not only enhance Brazil's economic growth and curb the deterioration of the environment but also create an opportunity for a leadership role in the international system and improve Brazil's competition with more developed countries (PAO *et al.*, 2013).

Juárez *et al.* (2014) commented that electric crisis in 2001 led the Brazilian government to develop new energy policies that supported the rapid growth of the wind industry from imported technology. They said that was important to produce locally wind turbine components and was highly desirable to increase collaboration between industries and universities in the country. In 2004, the government mandated that the technology be developed within the country.

## 2.6 REGULATORY FRAMEWORK AND CURRENT LEGISLATIONS

The main references of regulatory framework that influenced and influence the development of wind energy in the BES are described in the Table 5.



Table 5 - Main References of Legal Frameworks of the Wind Power in Brazil.

References of Legal Framework	Date	Definition
Resolution Nº 24 of the Assembly of Energy Crisis Management: (Emergency Program for Wind Energy - PROEÓLICA)	07/05/2001	The aim of which was to add 1,050 MW of wind power to the national grid by the end of 2003. It wasn't regulated by Federal government and was absorbed by the next program (PROINFA).
Law Nº. 10.438/2002: Program for Alternative Sources of Electricity (PROINFA)	26/04/2002	The Federal government intended to install a capacity of 3300 MW through: small hydroelectric plants (1,100 MW), wind power plants (1,100 MW) and biomass (1,100 MW). Subsequently, the initial target was changed and it were contracted: 1,423 MW of wind farms, 1,192 MW of small hydroelectric plants and 685 MW of biomass.
Law Nº. 10.848/2004 of Presidency of the Republic	03/15/2004	Provides for the commercialization of electricity, amends previous laws and makes other provisions. This law creates the contracting for "energy auctions".
Decree Nº. 5,163/2004 of Presidency of the Republic	08/30/2004	Regulates the commercialization of electric energy, the process of granting of concessions and authorizations of electricity generation, and other measures.
Decree Nº. 6,353/2008 of Presidency of the Republic	01/16/2008	Regulates the contracting of reserve energy that is dealt with in previous laws, changes some previous laws and gives other measures.

Source: Author's own elaboration.

According to Costa *et al.* (2008) had a trend in the Brazilian political scenario towards increasing the share of new renewable energy sources, other than large hydropower, in electricity generation. This central policy was achieved through PROINFA (Program to Encourage Alternative Energy Sources) (GOVERNO FEDERAL, 2002), which defined stages and mechanisms to promote biomass, Small Hydro Power Plant and wind energy. Nunes *et al.* (2017) comment what even after the creation of PROINFA, it happened a modest increases in wind energy installed capacity, due to high taxes and import duties in the period, which made the implementation of projects onerous. There was no national productive chain of wind energy and the Brazilian government increased tax incentives for power generation with small and large hydroelectric and biomass power plants.

In 2004, BES was reorganized by Law Nº. 10,848/2004 (GOVERNO FEDERAL, 2004a), in 03/15/2004. This law defined the current model of commercialization of electricity in Brazil. It established that the electricity commercialization must be carried out in two types market: Regulated Contracting Environment and Free Contracting Environment. The regulated contracting environment purchases electricity by auctions. These energies auctions were established by Law Nº. 10,848 and regulated by Decrees Nº. 5,163/2004 (GOVERNO FEDERAL, 2004b), of 08/30/2004, and Nº. 6,353/2008 (GOVERNO FEDERAL, 2008), of 01/16/2008. These auctions introduced competition between generation agents in the contracting of electric energy, attending to principles of security of supply and of tariff modality, that is, contracted energy from this model resulted in acquisitions at the lowest price. The Free Contracting Environment is the contracting market in which generators as public service, auto-producers, independent producers, marketers, importers and exporters of energy and free and special consumers are free to negotiate and establish in Energy Purchase Agreements in the Environment Free the volumes of purchase and sale of energy, their respective prices, volume and delivery periods. All contracts, regardless of the segment, are recorded in the Chamber of Electric Energy Marketing and serve as a basis for the accounting and settlement of differences in the short-term market.

According to Farrel *et al.* (2018), the competitive renewable energy procurement auctions were becoming increasingly prevalent. They commented to bidding strategy may be influenced by factors external to the auction, such as transmission expansion planning decisions. This may increase costs. They affirmed that integrating an auction with transmission expansion planning may allow for closer total system cost minimisation over many time periods.

Brazil has adopted various strategies to encourage alternative renewable energy sources in pursuit of cleaner and sustainable energy production. To this end, strategies should support the reduction of the financial risk for potential investors in the renewable energy market (Aquila *et al.*, 2016). However, it was the energy auctions that effectively worked since 2005 and started to boost wind energy in Brazil from 2009.

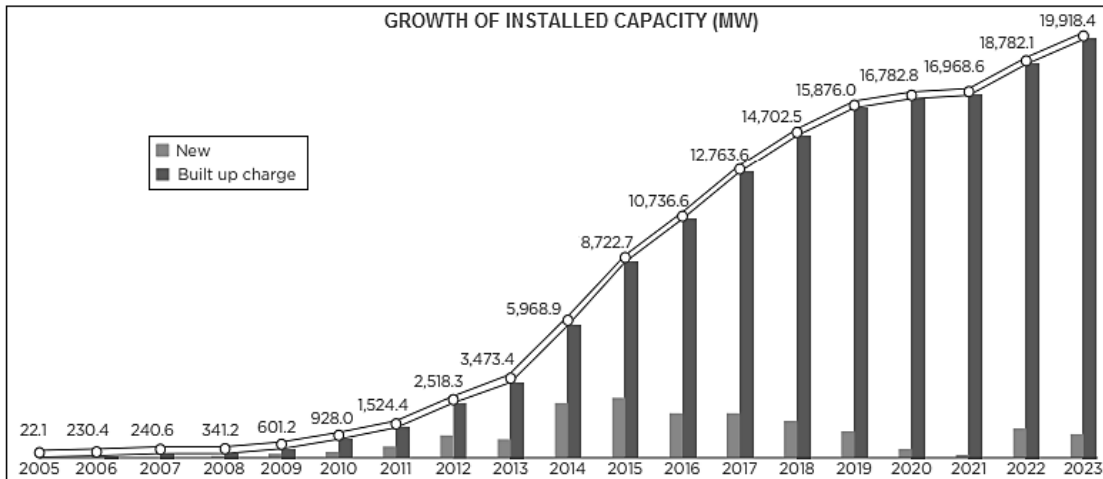
Despite the need to reduce GHG, thermoelectric power plants were the main winners in electricity auctions held until 2009 (RICOSTI *et al.*, 2013). Still according to these authors, the official energy plan for 2030, prepared for the Brazilian government by the Energy Research Company (*Empresa de Pesquisa Energética* – EPE), forecast a relative increase in thermal generation using natural gas, coal and nuclear energy. However, the latest official energy plans

of EPE (2016, 2017) revised the targets for new renewable energies and pointed to a much greater growth of wind energy.

## 2.7 WIND POWER DEVELOPMENT IN BRAZIL

The Brazilian wind energy association (ABEEOLICA) (ABEEOLICA, 2019) shows the evolution of wind power installed capacity in Brazil, considering the contracts already confirmed in auctions and transactions completed in the free market. New energy auctions will add further capacity in coming years (Figure 3).

Figure 3 - Evolution of wind power installed capacity in Brazil 2005-2023.

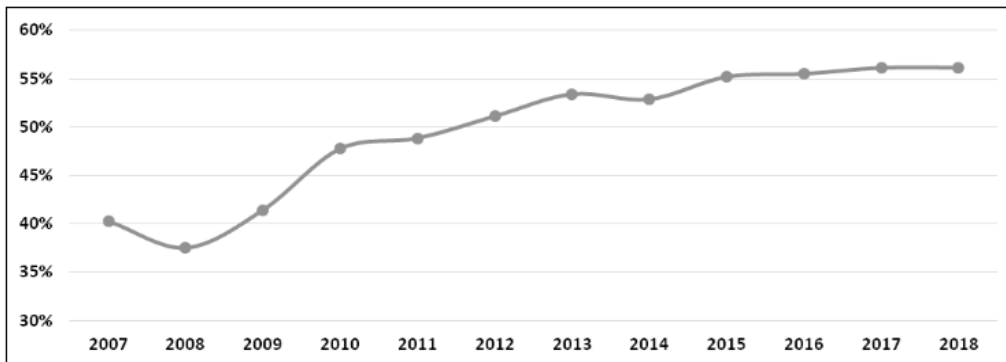


Source: Abeeolica (2019). (Adapted)

In 2018, according to ABEEOLICA (2019a), the total wind energy generated was 48.4 TWh. This generation represented 8.6 % of the entire generation injected into the National Interconnected System (SIN) in the period. It was perceived a grown of 14.6 % in relation to the generation of the previous year (2017) compared to the 1.5 % growth of the generation of the entire SIN generation. Besides this, the Average Capacity Factor in Brazil was 42 %, while the average capacity factor for wind farms worldwide is around 25 %.

Data from projects eligible to participate in auctions show a trend that the projects that will start operating in the coming years present even greater capacity factors (Figure 4). It can be seen that the technological evolution of the wind turbines contributed to the increase in the capacity factor of the projects. Capacity factor which was already high, as can be seen in the following figure. Since 2012, the average capacity factors of projects authorized for auctions were over 50 %. The values were calculated based on the production with 50 % probability of occurrence, according to the estimates of the designers. (PONTE *et al.*, 2019).

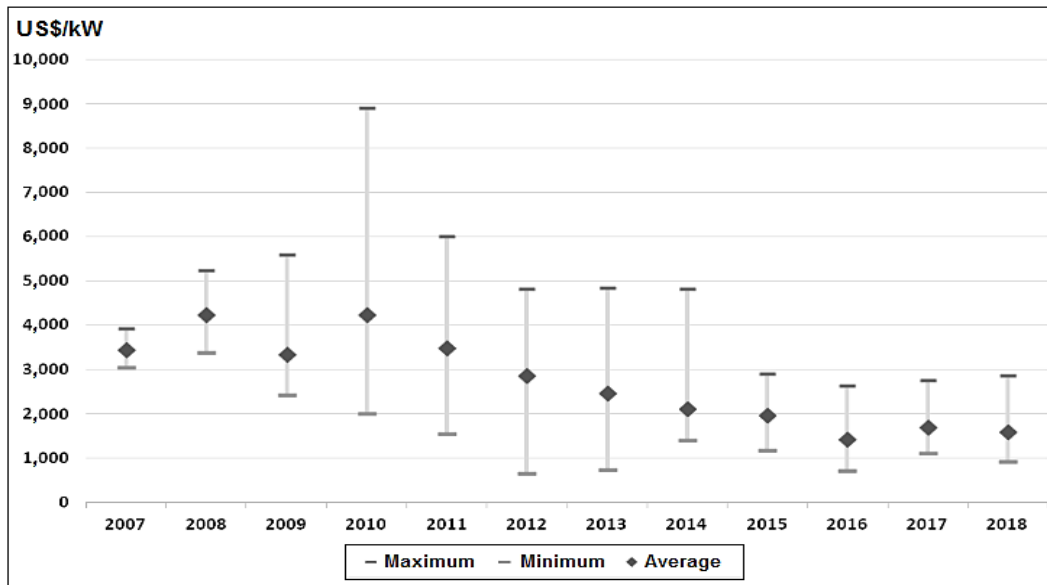
Figure 4 - Average Capacity factors of projects eligible to participate in auctions in %.



Source: Ponte *et al.*, (2019).

Ponte *et al.* (2019) report that the average investment costs (US\$/kW) have suffered a significant reduction in the last 10 years. In the first auctions, 2007 and 2008, average costs were around US\$ 3,800/kW. However, average costs between US\$ 1,700/kW and US\$ 1,600/kW were observed in the 2017 and 2018 auctions (Figure 5). This fall in average investment costs, especially between 2009 and 2014, and the stabilization of these costs since 2015 may be a consequence of the maturing of wind projects and the sector as a whole over the years.

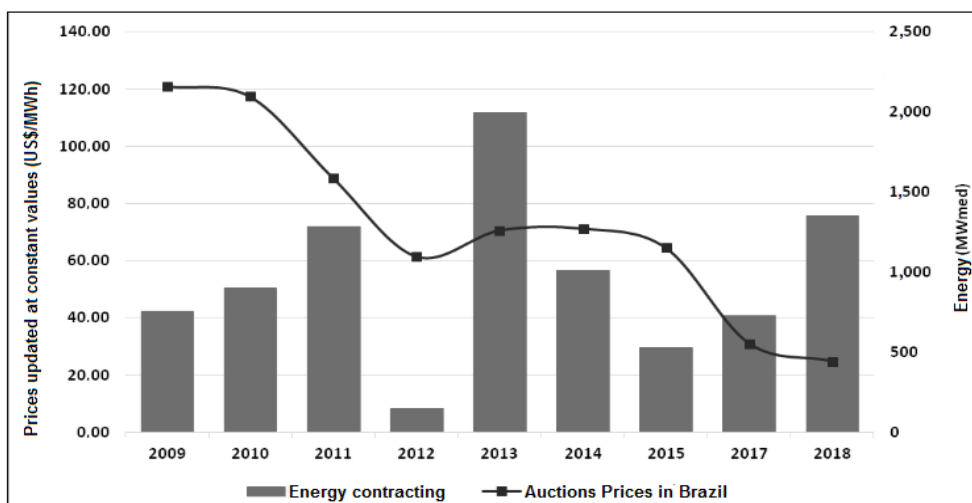
Figure 5 - Investment costs of authorized enterprises, per year (US\$/kW).



Source: Ponte *et al.* (2019) (Adapted).

According to Ponte *et al.* (2019) and EPE (2019), the lower costs had an impact on wind competitiveness. As a result of the drop in investment costs and the increase in the capacity factor of the wind farms, there was an increase in the contracting volumes of wind projects in energy auctions (in MWmed) and a reduction in average prices (Figure 6). In the 2017 and 2018 auctions, we had average (current) contracting prices of US\$ 31/MWh and US\$ 25/MWh and can be considered as among the lowest in the world.

Figure 6 - Wind farm contracting price at energy auctions and contracted energy.



Source: Ponte *et al.* (2019) (Adapted).

According to data of National Electric Energy Agency (*Agência Nacional de Energia Elétrica – ANEEL*). (ANEEL, 2019a, 2019b) in 05/07/2019, the wind power installed capacity was:

15,063.89 MW in operation; 4,466.66 MW with construction not-started; and 889.40 MW with construction started (Table 6). The wind power installed capacity in operation represented 8.9 % of National electricity matrix (Table 7).

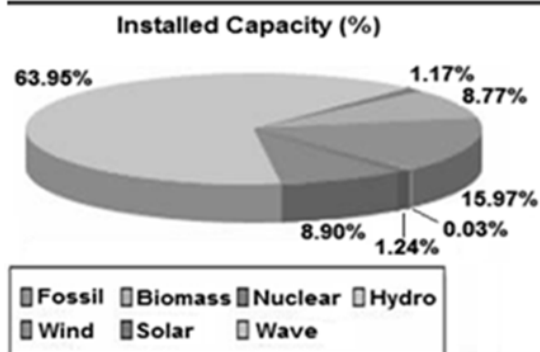
Table 6 - Current situation of the power plants in operation in Brazil for each type of energy source (05/07/2019).

Summary of Current Situation of Enterprises			
Energy Source	Number of power plants	Status	Installed Capacity (MW)
Wind	160	Construction not started	4 466.66
	51	Construction started	889.40
	614	In operation	15 063.89
Solar FV	17	Construction started	461.23
	2 470	In operation	2 084.00
Hydro	115	Construction not started	2 220.63
	39	Construction started	970.22
	1 341	In operation	105 211.32
Wave	1	In operation	0.05
Thermo power	56	Construction not started	3 847.23
	92	Construction started	5 476.15
	3 008	In operation	42 391.76
<b>TOTAL in operation (MW)</b>			<b>164 751.00</b>

Source: Author's own elaboration based in data of ANEEL (2019b).

Table 7 - Installed Capacity by Energy Sources in Brazil (05/07/2019).

Energy sources in operation in Brazil.				
Source	Number of Power Plants	Power Granted (MW)	Inspected Power (MW)	%
Fossil	2440	27 087.48	25 614.89	15.97 %
Biomass	566	14 872.21	14 786.87	8.77 %
Nuclear	2	1 990.00	1 990.00	1.17 %
Hydro	1 341	108 474.24	105 211.32	63.95 %
Wind	614	15 099.29	15 063.89	8.90 %
Solar	2 470	2 105.25	2 084.00	1.24 %
Wave	1	50.00	50.00	0.03 %
<b>Total</b>	<b>7 434</b>	<b>169 628.52</b>	<b>164 751.03</b>	<b>100.00 %</b>



Source: ANEEL, 2019a (Adapted).

According to Juarez *et al.* (2014), it was expected that from 2011 (of approximately 1,500 MW) until 2021 the wind power installed capacity would increase by a factor of 600 % (about

10,500 MW). However, this expectation was overcome because already in 2018 the installed capacity was 14,401 MW. According to ABEEOLICA (2019a), to 2021 there will almost 17,000 MW of wind power installed capacity in Brazil, an increase by 1,033.3 %. This confirms the great success of wind energy in Brazil.

According to ANEEL (2019c), in 05/07/2019, 14 states of Brazil have wind power plants in operation. The states of Rio Grande do Norte, Bahia, Ceará and Rio Grande do Sul are leaders in wind energy (Table 8).

Table 8 - Brazilian states with Wind power plants in operation (05/07/2019).

N°	States of Brazil	N° of Power Plants	Wind Power Capacity Installed (MW)	%
1	Rio Grande do Norte	152	4053.56	26.91 %
2	Bahia	156	3927.49	26.07 %
3	Ceará	81	2054.96	13.64 %
4	Rio Grande do Sul	81	1827.97	12.13 %
5	Piauí	60	1619.20	10.75 %
6	Pernambuco	35	783.99	5.20 %
7	Maranhão	13	328.82	2.18 %
8	Santa Catarina	16	245.50	1.63 %
9	Paraíba	15	157.20	1.04 %
10	Minas Gerais	1	0.16	0.00 %
11	Sergipe	1	34.50	0.23 %
12	Rio de Janeiro	1	28.05	0.19 %
13	Paraná	1	2.50	0.02 %
14	São Paulo	1	0.002	0.00 %
	<b>Total</b>	<b>614</b>	<b>15063.89</b>	<b>100.00 %</b>

Source: Author's own elaboration based in ANEEL (2019c).

Abeolica (2019a) informs that the benefits of wind energy to Brazil are: from 2011 to 2018, the investment in electricity sector was US\$ 31.2 billion; it avoided the emission of about 21 million tons of CO<sub>2</sub> in 2018; it helps Brazil fulfill its Climate Agreement Goals; the best prices for energy offered at the December 2018 auctions came from wind farms; it generates income and improve the quality of life of land-owners who lease their land for wind tower placement, it believes some 4,000 families are receiving over R\$ 10 million a month in total from leasing land; enables land-owners to continue planting their crops or growing their animals; it provides training and qualifications for local labor.

With an increasing amount of electricity generation coming from renewable sources, integrating that variable output is of concern for electricity system reliability (Pearre *et al.* 2019). To solve this challenge, the EPE and the National Electric System Operator (ONS) have been conducting ongoing analyzes and studies to ensure the future stability of the Brazilian electrical system is guaranteed.

According to Aquila *et al.* (2016), the factors than most significant impact on the financial return of wind energy projects are: the wind speed; the selling price of energy; and disbursement for the investment. They commented that, in the regulated contracting environment, funding is critical to reducing risk. They affirmed that the contracting of projects from auctions in the regulated contracting environment in Brazil, with the support of the National Development Bank, has been important for neutralizing the producer's financial risks. In addition, affirmed the regulated market is less risky for the producer than the free market, since there is a statistically significant difference in Net Present Value variances.

Juárez *et al.* (2014) commented the Federal government mandated that technology be developed within the country from 2004. This action together with subsequent auctions of energy and policies to encourage the supply chain of the wind industry to set up in Brazil, have achieved success as well. According to ABEEOLICA (2019b) and Lima (2018), several companies in the wind power chain have already settled in Brazil.

### 3 COMPLEMENTARITY WITH OTHERS ENERGIES SOURCES

Studies by EPE (2017b), Santos and Torres (2017) and Lima (2016) indicated the Northeast presents the highest levels of complementarity between wind and solar energies. The implementation of hybrid generation projects can result in transmission infrastructure savings, investment rationalization and optimization of electricity generation. In addition, according to De Jong *et al.* (2013), there is complementarity between hydroelectricity (the region's main energy resource) and wind and solar energy. Thus, in the months of the dry season (when the cost of energy is more expensive) there is a greater availability of wind and solar energy. This makes investments in these two renewable sources more economically viable and also helps to diversify the electricity grid power supply. This is a securing against the effects of droughts.

There is no regulatory framework yet for the hybrid generation electricity in Brazil. However, according to Santos and Torres (2017), there are two projects of wind-PV solar power plants in Brazil: one in Tacaratu and the other in Igaporã and Caitité:

- HYBRID POWER PLANT OF TACARATU

Since 2015, there is in municipality of Tacaratu, in the state of Pernambuco, a hybrid power plant in operation with 91 MW installed capacity: wind power plant with 80 MW and more two PV solar power plants totaling 11 MWp.

- HYBRID POWER PLANT OF CAITITÉ AND IGAPORÃ

Since 2016, there is in municipalities of Caitité and Igaporã, in the state of Bahia, a hybrid power plant in operation with 26.4 MW installed capacity: wind power plant with 21.6 MW and PV solar power plant with 4.8 MWp.

### 4 WIND ENERGY OFFSHORE POTENTIAL IN BRAZIL

Ortiz and Kampel (2011) estimated the Brazilian potential for offshore wind generation, based on satellite data between August 1999 and December 2009 and daily temporal resolution. The average offshore wind magnitude in Brazil varies from 7 m/s to 12 m/s, with minimum values close to the São Paulo coast and maximum values close to the coast of Sergipe and Alagoas. Three regions with high wind potential, with the potential to exploit offshore wind generation, are: (i) the margin of Sergipe and Alagoas, (ii) Rio Grande do Norte and Ceará, and (iii) Rio Grande do Sul and Santa Catarina. Two potentials were estimated: the first, based on distance from the coast, in which authors point out a potential between 57 GW and 1,780 GW; the second, according to the depth of the waters, where the potential reaches just over 600 GW. (MATSUMURA, 2019).

According to EPE (2018), Brazil does not have offshore wind farm, but there are already 3 projects with environmental license application in the Brazilian Institute of Environment and Renewable Natural Resources (IBAMA), showing that the market is studying the subject. The main characteristics of each project are as follows:

- ASA BRANCA I OFFSHORE WIND POWER COMPLEX

Located on the coast of the municipality of Amontada, state of Ceará, at a distance between 3 km and 8 km from the beach, with depths varying between 7 and 12 meters. The planned installed wind energy capacity will be 720 MW.

- CAJU OFFSHORE WIND POWER COMPLEX

Located in municipalities of Tutoia and Araisos, state of Maranhão, in the land-sea transition zone. The planned installed wind energy capacity will be 30 MW.

- EOL PROJECT OFFSHORE WIND POWER GENERATION PILOT PLANT

Petrobras research and development project with investment of R\$ 63 million. It will be located 20 km from the coast of Guamaré, state of Rio Grande do Norte, in a region with a water depth between 12 m and 16 m. The planned installed wind energy capacity will be MW.

The main characteristics of each project are as follows: Of these 3 offshore wind power projects, the pilot plant is the most promising because it is a research project. The other projects have little chance of being installed in the short time. In addition to the

economic viability that would be required, there is no regulatory framework for the exploration of the offshore wind potential in Brazil. Thus, issues such as environmental licensing, implementation or concession model are unanswered and are keys to the development of this source. (EPE, 2018).

Offshore wind power allows the use of wind turbines of far greater capacity than onshore wind power. However, even with offshore wind energy growing significantly in the world, Brazil still has a lot of land availability at low cost. According to Silva *et al.* (2016), the implementation of offshore wind power into the Brazilian grid shouldn't be a problem from the technological perspective, but is the cost of offshore wind projects. They comment that the costs of onshore wind energy in Brazil are low and competitive in the auctions. Thus, policy incentives will be crucial to start offshore development in Brazil.

#### 4.1 REVISION OF THE REGULATORY FRAMEWORK

In 2016, the Federal Government was interested in making improvements to BES through some public consultations of the Ministry of Mines and Energy (MME). In 10/05/2016, the MME released the public consultation N°. 21 and Technical Note N°. 4/2016/AEREG/SE (MME, 2016) on the free electricity market. In this way, the MME requested contributions on the expansion of the free market of electric energy, benefits and risks involved and terminated this call with Technical Note N°. 3/2017/AEREG/SE (MME, 2017a).

According to Diogenes *et al.* (2019) between many barriers where identified for the wind energy onshore in Brazil, three have particular relevance: poor transmission infrastructure, unattractive financial loans and unstable macroeconomic environment. However, in 2017, the main motivation for realizing the new BES reform was the explicit interest of the Federal Government in the privatization of Eletrobras' companies. The MME then announced the goal of carrying out a broad process of reform of BES's regulatory framework and called for stakeholder participation through the dissemination of two new public consultations. In public consultation N°. 32 of 07/07/2017 and in Technical Note N°. 11/2017/SE (Principles for Reorganization of the Brazilian Electricity Sector) (MME, 2017a), in public call N°. 33 and Technical Note No. 05/2017/AEREG/SE (Enhancement of the Legal Framework of the Electricity Sector) (MME, 2017b), proposals were presented for legal measures to make feasible the future of the electricity sector with long-term sustainability and solicited opinions and contributions from concerned.

MME (2017b) commented that the global electricity sector is subject to pressures due to regulatory, commercial and operational changes due to technological and socio-environmental phenomena. Thus, he said that there is a need for a new vision for the BES, which includes a model adapted to the external pressures that the BES is exposed and that guarantee its sustainability in the long term. The basic elements listed by the MME to realize this vision were:

- a) Incentives to the efficiency in the corporate decisions of individual agents as a vector of tariff affordability, security of supply and socio-environmental sustainability;
- b) Economic signalling as a vector of alignment between individual and systemic interests;
- c) Adequate risk allocation to enable individual management with well-defined responsibilities;
- d) Removal of barriers involving market participants;
- e) Respect for current contracts and compliance with the formal requirements and roles of each institution.

A positive aspect in relation to this new BES reform was the opening to receive suggestions from all interested parties (individuals or legal entities) to contribute. The negative aspects were the short period of time of the consultation and the lack of ample technical events and specialized forums to discuss in person the proposals of improvement of the BES. According to information from the MME (2017c), there were a total of 191 contributions for the improvement of BES, coming from several individuals and legal entities related directly or indirectly to the electricity sector. However, this process of reform of the BES is still in progress and there is no effective deadline for its conclusion in the National Congress.

To date, the MME has not finalized the proposal to be submitted to the National Congress to begin the process of reforming BES. However, when the various contributions filed with the MME (2017c), key elements can be identified for an even greater expansion of wind power in this reform: the increase in the participation of wind and solar renewable energy sources and a new free contracting environment.

According to Diogenes *et al.* (2019) between many barriers were identified for the wind energy onshore in Brazil, three have particular relevance: poor transmission infrastructure, unattractive financial loans and unstable macroeconomic environment. A reform of the regulatory framework also opens up the possibilities for attracting more investment through hybrid projects. However, there are also others initiatives to create new tax modalities, such as royalties, by proposal from the Federal Chamber of Deputies (Câmara dos Deputados, 2015), which would burden wind generation.

## 5 CONCLUSION

In this last decade, the experiences with wind energy in Brazil and the World are success cases, because installed capacity expansions were consistent and continuous after the economical global crisis of 2008. Brazilian installed capacity of onshore wind farms reached 14.4 GW in 2018 and 2019 has exceeded 15 GW, corresponding to about 8.9 % of the Brazilian Electric Matrix. This expansion of installed capacity has already assured investments of U \$ 31.2 billion. However, there is still an onshore potential of 522 GW to be explored. The total expansion of onshore wind capacity in 2009-2018 in Brazil was 2,292.2 % and in the World 265.2 %. That is, Brazil increased your wind power installed capacity almost 9 times more than the World.

In addition to the great onshore wind potential, there are also the potential future for complementarities of energies and wind energy offshore. There is potential for complementarity of wind energy with solar and hydropower in Northeast Region. There are potentials were estimated based on distance from the coast between 57 GW and 1,780 GW and according to the depth of the waters over 600 GW.

Considering the global and Brazilian demands for energy and the need for sustainable actions to preserve the environment and combat climate change, the trend is that wind energy will continue to expand in the coming years. This is because the use of wind energy is an energy policy capable of meeting international agreements and generating many additional benefits.

## ACKNOWLEDGMENT

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